### ALBANIAN LOCAL ELECTIONS OF 18 FEBRUARY 2007

#### General overview

Local elections were held in Albania on 18 February 2007. The date was set after long months of disputes and threats to boycott the elections by opposition parties because of concerns over fraudulent voting rolls. Moreover, the elections were postponed from 20 January to the new date on a very short notice. The conduct of the polls was considered as an indicator of Albania progress toward a possible future integration to the European Union (EU) and North Atlantic Organization (NATO). Despite improvements, observers from the International Election Observation Mission (IEOM) considered that "they (the elections) were another missed opportunity for Albania to conduct elections fully in line with OSCE commitments, Council of Europe Commitments and other international standards for democratic elections<sup>2</sup>".

#### Administrative division and electoral system

Albania is divided into 12 counties or prefectures. Prefects are appointed by the Council of Ministers. Each county comprises several districts (Rreths), in total 36. Each district has its own local administration and governor. District governors are elected by the District Council, whose members are selected from party list made public to voters before local elections, on the basis of proportional representation. City mayors are directly elected by voters in a first -pass-the post contest, (the winner is the candidate who wins the largest number of votes). While city councils are elected by proportional representation after calculation of votes each party receives. Independent candidates may also put forward their candidature. There are 384 Local Government Units (LGU) in the Republic of Albania, but results as given below concern 356 of them, certified so far by Central Electoral Commission<sup>3</sup> (CEC).

#### Results

The leftist opposition led by Edi Rama (chairman of the Socialist Party of Albania) emerged as the winner of the elections, winning in the majority of municipalities, including the major cities of Tirana, Durres, Fier, Elbasan, Korçe, Berat, Gjirokaster, Vlore, Lushnje. Some of them were governed formerly by Democratic Party (DP) representatives, such as Korça and Lushnja. Durres was considered as a DP stronghold, but was won by Socialist Party. The only major city the rightist government won was Shkoder. Participation rate was 45%.

<sup>&</sup>lt;sup>1</sup> Observers from OSCE/ODIHR and Congress of Local and Regional Authorities of the Council of Europe. An *ad hoc* delegation of the European Parliament was also dispatched to the country, although it was not part of the IEOM.

<sup>&</sup>lt;sup>2</sup> www.osce.org/item723350.html

<sup>&</sup>lt;sup>3</sup> Latest updating 02/04/2007. Link: www. cec.org.al

# Results for the Municipality Mayor according to Local Government Electoral Commission (LGEC) decisions<sup>4</sup>

No.	Municipality	Candidates ( supporting parties)	%
1.	Kuçove	LEFT COALITION 5	47.93
		PD	40.77
		PBDNJ	1.74
		INDEPENDENT	9.56
2	Bulgize	PD,PR <sup>6</sup>	67.39
2.	Buiqize	LEFT COALITION	32.61
	4		
3.	Peshkopi	PD	64.02
		LEFT COALITION	35.98
4.	Burrel	PD	57.64
- 1,	Burrer	LEFT COALITION	42.36
5.	Kruje	PD, PLL	53.04
		LEFT COALITION	46.96
6.	Gramsh	PD	51.34
		LEFT COALITION	48.66
7.	Fier*	LEFT COALITION	56.61
/ .	1 ICI	PBDNJ	0,98
		PDI	2.84
		PD	39.57
		DD DDD	55.62
8.	Ballsh	PD, PDR LEFT COALITION	38.99
		PKSH	5.41
		LV3L1	J.71
9.	Permet	PD	40.88
		INDEPENDENT	23.76
		LEFT COALITION	35.36
10	Korce*	LEFT COALITION	56.64
10.	Korçe*	LEFT COALITION	36.64

<sup>4</sup> Data resource from Albanian Central Elections Commission. Latest updating 02/04/2007.

<sup>&</sup>lt;sup>5</sup> Left coalition is composed by: Socialist Party (PS), Movement for European Integration (LSI), Social Democratic Party, (PSD) Social Democracy Party (PDS), Democratic Alliance Party (AD).

<sup>&</sup>lt;sup>6</sup> Cf. Legend p. 7 about the explanation of Albanian parties names.

<sup>\*</sup> Indicates the Albania biggest towns by number of habitants.

		PD	43.36
11.	Kukes	PD, PR	57.07
11.		PBDNJ	0,52
		LEFT COALITION	39.91
		INDEPENDENT	8.50
12.	Bajram Curri	PD	56.66
12.	Bujium Cum	INDEPENDENT	0.92
		INDEPENDENT	24.49
	18.00	INDEPENDENT	1.41
		LEFT COALITION	16.10
		PKSH	0.42
13.	Loc	PD	61.01
13.	Laç	LEFT COALITION	38.99
14.	Rreshen	PD, PDK	54.47
		LEFT COALITION	45.53
15.	Puke	LEFT COALTION	53.99
		INDEPENDENT	0.17
		PD	45.84
16.	Shkoder*	PD	59.04
10.	Silkodei	INDEPENDENT	0.81
		LEFT COALITION	39.33
! 		INDEPENDENT	0.39
		PKSH	0,42
17	L'avaia	PD	84.24
17.	Kavaje	LEFT COALITION	15.76
		LEFT COALITION	13.70
18.	Tirane*	LEFT COALITION	55.91
		PD	43.37
		PKSH	0.72
19.	Sarande*	PD	49.95
1		LEFT COALITION	43.84
		LDLNJ	1.27
20.	Himare	PBDNJ	49.16
20.	TillialC	LEFT COALITION	20.15
		PD	27.62
		LDLNJ	3.07
31	D *	I EET COALITION	49.84
21.	Durres*	LEFT COALITION	49.84
		PD	49.04

		PK	1.12
22.	Lushnje	LEFT COALITION	57.04
		PD	40.78
		PBDNJ	2.18
23.	Librazhd	LEFT COALITION	50
		PD,PR	37.46
		INDEPENDENT	12.54
24.	Pogradec	LEFT COALITION	54.93
		PLMDSH	0.71
		PD	43.35
		PKSH	1.02
		A PPT CO AL ITION	57.70
25.	Lezhe	LEFT COALITION	57.79
		INDEPENDENT	0.52
		PD	41.68
26	T 1	PD	44.39
26.	Tepelene	PÇSH	16.15
		LEFT COALITION	39.46
		LEFT COALITION	37.70
27.	GJirokaster	LEFT COALITION	55.5
-/-	Ginokuster	PD	43.85
		PKSH	0.66
28.	Elbasan *	Left wing coalition <sup>7</sup>	
			1.0.7
29.	Vlore *	LEFT COALITION	59.35
		PD	39.72
		INDEPENDENT	0.93
		LEFT COALITION	51.27
30.	Berat*	LEFT COALITION	51.27
		PBDNJ	3.88
		PKSH	1.84 43.01
Ĺ		PD.PR	43.01

<sup>&</sup>lt;sup>7</sup> Exact percentage is not published yet by CEC, after repeating the votes counting process in several units as requested by Democratic Party.

# Distribution of votes according to the various parties as reported by LGEC decisions.

No.	Parties	Votes	%
1	PD	602,776	48.05 %
	PS	550,961	43.92 %
3	Independent Candidates	54,812	4.37 %
4	PBDNJ	30,654	2.44 %
	LSI	4,565	0.36 %
6	PKSH	3,245	0.26 %
5 6 7	PD, BLD	1,842	0.15 %
8	PBKD	1,317	0.10 %
9	LDLNJ	994	0.08 %
10	PDI	680	0.05 %
11	PÇSH	547	0.04 %
12	PMDL	544	0.04 %
13	PLL	498	0.04 %
14	PSHA	322	0.03 %
15	PLMDSH	185	0.01 %
16	PDM	177	0.01 %
17	PSD	176	0.01 %
18	PRDSH	131	0.01 %
19	PDRESH	72	0.01 %
20	PPK	54	0.00 %
21	PUK	29	0.00 %
	Total 356 units	1.254.581	100

## Distribution of votes for councillors as reported by LGEC decisions.

No.	Parties	Votes	%
1.	PS	302.582	23.25
2.	PD	268.625	20.64
3.	LSI	118.798	9.13
4.	PR	74.695	5.74
5.	PDR	65.218	5.01
6.	PDK	57.765	4.44
7.	PSD	51.304	3.94
8.	PBDNJ	49.255	3.78
9.	PAA	47.829	3.68
10.	AD	47.324	3.64
11.	PDS	38.923	2.99
12	LZHK	31.553	2.42
13.	PLL	27.612	2.12
14.	Independent Candidates	24.778	1.90
15.	BLD	24.138	1.85
16.	PBK	17.580	1.35
17.	PDI	15.413	1.18
18.	PKSH	11.070	0.85
19.	PBKD	7.599	0.58
20.	PBDSH	5.212	0.40
21.	LDLNJ	3.438	0.26
22.	PMDL	1.505	0.12
23.	PGJSH	1.481	0.11
24.	AMIE	1.086	0.08
25.	PÇSH	947	0.07
26.	PUK	820	0.06
27.	PKSH	626	0.05
28.	PDRESH	595	0.05
29.	PDM	552	0.04
30	PASSH	499	0.04
31.	PASH	488	0.04
32.	PRDSH	443	0.03
33.	PLPSH	393	0.03
34.	PPK	325	0.02
35.	PSKSH	289	0.02
36.	PLMDSH	251	0.02
37.	PA	158	0.01
38.	PDDRDSH	93	0.01
39.	PDRN	76	0.01
40.	PBKSH	44	0.00
41.	PKONS	27	0.00
42.	PESH	4	0.00

43.	PDPGJ	0	0.00	
	Total for 363 unities	1.301.413	100	

#### Legend

PD = Democratic Party

PS= Socialist Party

PBK= National Front

PR = Republican Party

PDR=New Democratic Party

PDK= Christian Democratic Party

BLD= Liberal Democratic Union

PBKD= Democratic National Front Party

PBDSH= Albanian Democratic Union Party

PBDNJ=Union for Human Rights Party

LSI= Socialist Movement for Integration Party

PAA= Environmentalist Agrarian Party

PDS= Social Democracy Party

PAD= Democratic Alliance Party

PLL= Legality Movement Party

PKSH= Albanian Communist Party

## **EUROPEAN PARLIAMENT**

#### **COMMITTEE ON FOREIGN AFFAIRS**

# DELEGATION FOR RELATIONS WITH THE COUNTRIES OF SOUTH-EAST EUROPE

# AD HOC DELEGATION ON THE OCCASION OF LOCAL ELECTIONS IN ALBANIA OF 18 FEBRUARY 2007

#### NOTICE TO MEMBERS Nº 1

Subject: Ad hoc delegation on the occasion of local elections in Albania from 16 to 19 February 2007

Members will find attached, for information, the report of the ad hoc delegation on the occasion of local elections in Albania from 16 to 19 February 2007 to the Chairman of the Committee on Foreign Affairs.

DIRECTORATE-GENERAL FOR EXTERNAL POLICIES OF THE UNION

# Report of the ad hoc delegation on the occasion of local elections in Albania

## 16-19 February 2007

#### 1. Context

At its meeting of 8 February 2007 the Conference of Presidents decided to send an ad hoc delegation to Albania, on the occasion of the local elections of 18 February 2007.

The political groups delegated to the ad hoc delegation Mrs Doris PACK (EPP-ED, Germany) and Mr Libor ROUCEK (PSE, Czech Republic).

Since the European Parliament sends election observation missions, in principle, only to parliamentary elections held at national level, this ad hoc delegation was not considered to be a usual election observation mission.

However, given the importance of these local elections, the ad hoc delegation was meant to provide the presence of the European Parliament in Albania during the critical events shaping this country's future and affecting its European aspirations.

Hence, the delegation envisaged to hold meetings with leading high-level state officials as well as to visit poling stations in order to follow the electoral process.

## 2. Constituent and preparatory meeting

The constituent meeting of the ad hoc delegation took place on Wednesday, 14 February 2007, in Strasbourg.

During the meeting Mrs Doris PACK was chosen Chairperson of the delegation and the draft programme of the visit to Albania was considered and discussed (see attached).

## 3. Development of the mission

## Saturday, 17 February 2007

In the eve of the elections the European Parliament delegation held high-level bilateral meetings with Albanian leadership as well as with international representatives in Albania.

These meetings were mainly devoted to the discussion of the upcoming local elections, political turmoil in the run-up to the elections, outstanding problems of the

absence of civil registry and identification cards as well as energy shortage, environmental and other major problems faced by Albania.

## Meeting with the Head of OSCE/ODIHR mission, Mr Jorgen GRUNNET

Mr GRUNNET briefed the delegation on the electoral process and shared his observations about the conduct of the elections.

In Mr GRUNNET's opinion, these local elections are worse than the last parliamentary elections in 2005 due to several reasons: the political infighting resulting in the postponement of the elections date, numerous incidents during the campaign, including the explosion in the restaurant where opposition Socialist leader Mr Edi RAMA was dining, the clash of politicians over the composition of the Central Election Commission (CEC) and the failure by the Albanian Parliament to adopt necessary changes to the Electoral Code, which were recommended by OSCE/ODIHR following last elections.

Mrs PACK replied that the problems surrounding elections in Albania are old and basic, like the absence of the civil registry and identification cards and expressed the necessity to mention these problems in the future resolutions of the European Parliament.

Referring to the possible evaluation of these elections by OSCE/ODIHR, Mr GRUNNET remarked that the lack of trust and maturity on the part of Albanian politicians unfortunately did not allow for satisfactory elections. Recommendations for the future might include adopting changes to the Electoral Code, creating civil registry and introducing identification cards and street numbering before the next parliamentary elections, which should take place no later than 2009.

## Meeting with the Speaker of Parliament, Mrs Jozefina TOPALLI

Mrs TOPALLI told the delegation that in her view the electoral campaign had been largely good and successful, while the elections promised to be the most constructive so far in Albanian history.

Mr ROUCEK shared his positive impressions of the two last campaign rallies on Friday, 16 February 2007, of both the governing Democratic and opposition Socialist parties, which he attended.

Mrs PACK raised the issues of the absence of identification cards, the problem of power shortages in Albania and the need of finding a consensual president during the upcoming presidential elections in mid-2007.

The Speaker of Parliament agreed that the situation with ID cards was not satisfactory. She also stated that Albania lacks energy strategy and has not explored alternative energy solutions of wind and solar power.

Mrs TOPALLI supported the idea of finding a consensual president, but said that it might be a difficult task given that the Opposition is threatening to boycott the

election of the new president and in this way might provoke early parliamentary elections.

Mr ROUCEK remarked that the example of the Central Eastern European countries shows that the political parties need to work together if they want to achieve NATO and EU membership.

## Meeting with the Prime Minister, Mr Sali BERISHA

The Prime Minister told the delegation that these elections are very important and that he was confident that they will be free, fair and peaceful, while the politicians are expected to act responsibly.

Mr BERISHA also addressed the following issues related to the elections: the circumstances surrounding the explosion in the restaurant in Tirana visited by Mr RAMA and the programs initiated by the Government to set up the civic registration and identification system (which should be accomplished after these elections are over).

The Prime Minister also informed the Members about the efforts of the Government to solve the energy crisis by building a new power plant, the improvements in the overall macroeconomic situation, the challenges of decreasing the trade deficit and the successful solving of the property restitution issue.

Turning to the domestic policy issues, Mr BERISHA told the delegation that he personally would support the idea of a consensual president, who would be able to unite the country and serve as a moral authority.

## Meeting with the President of the Republic, Mr Alfred MOISIU

President MOISIU received the delegation immediately after giving the televised address to the nation, where he appealed for calmness and maturity during the elections.

Mr MOISIU told the delegation that he closely followed the election campaign himself and assured that all necessary preparations had been successfully completed. He stressed that the importance of these local elections has become similar to national elections.

The President underlined that Mrs PACK is a good friend of Albania and that her contribution is great for democratic development not only of Albania, but of the entire Western Balkan region. He also thanked the European Parliament for its support for the Stabilization and Association Agreement (SAA) between the EU and Albania.

Evaluating the internal political situation, the President said that the new government, which took office after 2005 elections, works well and has achieved some success, especially in the fight against organized crime and corruption.

However, the President shared his disappointment that the Parliament failed to follow OSCE/ODIHR recommendations to improve the electoral process and that the

political leaders clashed over the date of the local elections. President MOISIU recalled that he organized several roundtables with political leaders in order to solve the situation and to proceed with the organization of the elections.

The President also said that he did not tolerate the absence of the identification cards and that this problem should be solved as soon as these elections are over.

Mrs PACK engaged the President in a discussion of the following issues: the question of the Prosecutor General, the correctness of the political campaign of these local elections, the necessity to solve the problem of ID cards before any visa facilitation agreement could be put in place.

Mr MOISIU also raised the problem of property rights of the Albanian minority in Greece and also hinted that if the Albanian political forces are happy with him, he would be ready to stand for re-election as President of Albania.

# Meeting with the Chairperson of the parliamentary delegation for relations with the EP, Mrs Majlinda BREGU

The delegation discussed with Mrs BREGU the following issues: the laws currently considered by the Albanian Parliament, political background of the local elections, future presidential elections and the upcoming interparliamentary meetings between the European Parliament and the Parliament of Albania.

## Meeting with the Minister of Education, Mr Genc POLLO

Mr POLLO informed the Members about the ongoing reforms in the field of education: providing more access to education and more quality education, the teachers' training reform and the 23 percent increase in teachers' salaries.

On the other hand, the Minister mentioned the lack of teachers of math, business and IT, who often choose the private sector over the public one.

Mrs PACK raised issues of the rate of literacy in Albania and also the importance of the life-long learning programs, Mr ROUCEK further explored the problem of the brain drain experienced by Albania.

The delegation also discussed with Mr POLLO the strategies for the pre-election campaign of the two major political forces of Albania and shared thoughts about the upcoming elections.

## Meeting with the Secretary of the Socialist Party, Mrs Arta DADE

Although originally it was planned that this meeting would be held with the leader of the Socialist Party, Mr Edi RAMA, he did not find the time to meet the delegation and was replaced by one of his deputies, Mrs Arta DADE.

Mrs DADE told the delegation that these local elections had been turned into the massive political campaign and many political accusations coming from the governing party were very personal. She furthermore said that the Socialist Party is

committed to free and fair elections, because they want rapid integration of Albania into the EU.

Mrs DADE went on accusing the rival Democratic Party and recounting the allegations on the falsification of birth certificates, shady political campaign financing and other irregularities of the electoral process. She also said that Prime Minister BERISHA and former Prime Minister NANO represent old politics, to which Albanians can finally bid farewell.

Finally, Mrs DADE expressed her conviction that if the Democratic Party loses in these local elections, Prime Minister BERISHA should resign, and only then the Socialists would be ready to discuss the possibility of a consensual president. However, if Mr BERISHA stays, the Socialists would be in favour of early parliamentary elections.

## Meeting with "MJAFT", NGO involved with election monitoring

The delegation met with Mr Erion VELIAJ, leader of "MJAFT" and visited a special election monitoring centre established by this NGO at the Tirana International Hotel. The Members of the delegation engaged in a general discussion about the elections and political future of Albania with the young leaders of "MJAFT".

# Briefing with the Head of the EC Delegation, Mr Helmuth LOHAN and the German Ambassador, Mr Hans-Peter ANNEN

The EU Ambassadors stressed to the delegation that these elections have been much more than simple local elections and have been extremely politicized. Much of the political battle for the biggest municipalities occurred for the major construction contracts. The political class showed a big degree of irresponsibility in front of the electorate and increased even further the gap between the political establishment and the population.

The Ambassadors also referred to the inconsistencies in the Albanian Constitution that might provide for a permanent political crisis. They also stressed that both the health and the environmental situations in Albania were among the worst in Europe, while public administration suffered from corruption and politicization.

## Meeting with the Vice Minister of Interior, Mr Ferdinand PONI

Mr PONI introduced the Members of the delegation to the initiated projects of civil registry and identification system, which should be completed by 2008. The Ministry of Interior hopes to finally establish a database of all Albanian citizens and of all the buildings. The Vice Minister highlighted that the advice of the outside experts from the Netherlands and Lithuania had been very useful in this regard.

Mrs PACK enquired about the problems related to urban planning and asked about the practical preparation of the upcoming local elections.

Mr PONI admitted the lack of clear rules for urban planning which are badly needed in order to control the construction of new buildings. He furthermore explained the role the Ministry played in coordinating the voters' lists for these local elections. He showed examples of these lists as well as of the voting certificates.

## Sunday, 18 February 2007 (Election Day)

On the election day the EP ad hoc delegation visited over twenty polling stations in urban and rural boroughs of Tirana and observed that while the situation regarding voters lists had improved, other irregularities were apparent, such as problems with distinguishing different ballot papers and many technical failures, which resulted in many poling stations in Tirana not being able to open until as late as noon.

Specifically, most polling stations in Tirana experienced the problem of confusion over which ballot paper (among four very similarly coloured ones) should be put into one of the four different ballot boxes (for the candidates for mayor of Tirana, for mayor of borough, for the municipal council of Tirana and the borough council). If the ballot paper was put into the wrong box, it was considered unvalid. At every polling station visited by the delegation the voters were confused, complaining and often mistakenly putting ballot papers into wrong boxes.

A number of polling stations in Borough 1 of Tirana opened late, some even five hours later than required by law, due to either late distribution of voters lists, the registry or the envelope for the record of sealing. In some cases the polling stations were late to open due to the absence of political party nominated members of the voting centre commission.

Finally, the ink used to mark fingers of the people who already voted was easy to erase. The ad hoc delegation noted that the use of this ink shows the mistrust of the authorities towards the people and therefore should be abandoned as a measure once a normal identification system is implemented.

#### Final remarks

The OSCE/ODIHR released its statement of preliminary findings and conclusions at its press conference at 2pm on Monday 19 February 2007 (see attached). The OSCE/ODIHR evaluation of the local elections was critical, referring to the "missed opportunity" due to many irregularities observed during the entire electoral period.

Since this EP ad hoc delegation was not considered to be an election observation mission, the Members of the delegation decided not to comment officially on the elections and declined all requests of interviews in order not to influence the electoral process.

However, the meetings with the Albanian leadership as well as the delegation's presence at the polling stations received big attention in the Albanian media and were aired on the news of all major television channels of the country.

## INTERNATIONAL ELECTION OBSERVATION MISSION

## Republic of Albania Local Elections, 18 February 2007

## STATEMENT OF PRELIMINARY

## FINDINGS AND CONCLUSIONS

**Tirana, 19 February 2007** – Following invitations by the Ministry of Foreign Affairs of the Republic of Albania to observe the 2007 local elections, the OSCE Office for Democratic Institutions and Human Rights (OSCE/ODIHR) deployed an Election Observation Mission (EOM) in Albania and the Congress of Local and Regional Authorities of the Council of Europe deployed a delegation of European representatives of local authorities. For observation on election day, observers from OSCE/ODIHR and from the Congress joined efforts to form an International Election Observation Mission (IEOM).

The IEOM assessed compliance of the electoral process with OSCE Commitments. Council of Europe commitments and other international standards for democratic elections, and domestic legislation. This statement of preliminary findings and conclusions is delivered prior to the completion of the election process, including the vote count and the tabulation and announcement of final results, and the expiry of legal deadlines for complaints and appeals. A conclusive assessment of the elections will depend, in part, on the conduct of these remaining phases of the process. The OSCE/ODIHR will publish a comprehensive final report approximately two months after completion of the process, and the Congress will vote on a report on the elections during its Spring Session.

## PRELIMINARY CONCLUSIONS

While the 18 February local elections provided for a competitive contest, they were another missed opportunity for Albania to conduct elections fully in line with OSCE Commitments, Council of Europe commitments and other international standards for democratic elections. Political parties fell short of respecting the considerable responsibilities granted to them by the law. While election day was calm overall, voting was marred by procedural shortcomings and in some places by tension.

The electoral environment was marked by uncertainty and a lack of trust between key election stakeholders, particularly in the period before the 12 January agreement that aimed to resume the stalled process. This was underscored by the decision of the opposition to initially not participate in the process. The lack of constructive engagement by political parties resulted in a deadlock. This revived previous concerns regarding the willingness of the parties to ensure that elections proceed in compliance with international standards for democratic elections.

Albania continues to lack a reliable system for civil registration, and identification, and a uniform system of addresses. This caused, once again, disputes on the compilation of voter lists and the identification of voters in polling stations. Until these systems are thoroughly implemented, elections in Albania are bound to

encounter such difficulties. A determined effort by the Albanian authorities is required, encompassing broad support across party lines, ahead of the parliamentary elections anticipated in 2009. Parties should refrain from misusing this issue in their political debates.

Generally, candidates and political parties could register without impediment, and were able to freely convey their views. Overall, media provided a balanced coverage of the campaign, which was dominated by issues of national significance rather than local issues. A genuine competition was evident, and voters were able to make informed choices among an array of competing options.

However, during the week preceding the polls, the tone of the campaign degenerated due to personalized attacks against leading contenders. A few violent incidents were also noted.

## Overall, positive developments include:

- The existing legal framework largely provides a basis for the conduct of democratic elections, if implemented in good faith.
- To date, the Central Election Commission (CEC) was able to manage the electoral process largely in line with the law, despite tight deadlines and an uncertain environment.
- The process of updating voter lists, although rushed in a number of local government units (LGUs), was generally satisfactory.
- Over 1,000 mayoral candidates and over 6,000 council lists were registered in the 384 LGUs, in an overall inclusive process.
- Both the CEC and the Electoral College have thus far handled complaints and appeals in a transparent and professional manner.
- The media provided voters with extensive election-related information, both before and during the official campaign period.

Shortcomings, including some resulting from the 13 January amendments, were noted:

- The 13 January amendments introduced new transitory provisions for voter identification. While these procedures were intended to enhance the integrity of the process, they also have the potential to disenfranchise eligible voters.
- Birth certificates, as a means of voter identification, remained contentious. Attempts to remedy the situation resulted in the adoption of procedures which proved cumbersome for civil status offices (CSOs), voting centre commissions (VCCs) and voters.
- Special provisions for the identification of emigrants, both in voter lists and on election day, were discriminatory, open to abuse, and may have led to the disenfranchisement of voters.
- The late and sometimes incomplete appointment of the election administration, including the two new members of the CEC, impacted negatively on the process, in particular in the absence of alternative mechanisms to fill vacancies in case parties do not exercise their right to nominate members of lower-level commissions.
- The possibility to re-rank candidates for councillors after the vote limits transparency.

• In a few instances, candidates who attempted to register as independents appeared to have encountered undue obstacles.

Election day was calm overall. However, this was overshadowed by procedural shortcomings and, at times, by tensions. It would appear that shortcomings were partly a result of aspects of the 13 January amendments, mostly the need of special registers for birth certificates. In a significant 13 per cent of Voting Centres (VCs) visited, such registers had not been provided. Late opening was frequently observed and some 75 VCs did not open. The visible ink used to mark voters raised controversy. In a high 31 per cent of VCs visited, there was group voting. In Tirana, the similar colours of the ballots for the various elections may have led to confusion. While the transfer of voting material to counting centres appeared to have proceeded accordingly, observers have noted that the vote count itself was being conducted at a slow rate. As of 12:00 hrs. on 19 February, the CEC had not published provisional results on its website.

The organizations represented in the IEOM stand ready to continue their support for the efforts of the Albanian authorities, political parties and civil society to improve the electoral process in Albania, in line with OSCE Commitments and other international standards for democratic elections.

#### PRELIMINARY FINDINGS

### Background

The 18 February 2007 local elections were the third observed by the OSCE/ODIHR in Albania1. They were held in the context of constitutional amendments passed on 13 January 2007, which extended the mandates of local government bodies from three to four years.

The elections were postponed by nearly a month from 20 January 2007, the date initially decreed by the President, Mr. Alfred Moisiu. The holding of elections on the initial date was delayed by the continued polarization and uncompromising attitudes of both sides of the political spectrum. The parties in opposition chose not to register for the 20 January 2007 elections or to nominate their representatives in the Local Government Election Commissions (LGECs), arguing that they refused to participate in what they termed an 'illegal process'.

As election day drew closer, it became increasingly clear that elections would not be possible without some agreement being reached between majority and opposition. This was primarily due to the bi-partisan election administration structures, which allowed for effective blocking by political forces, and to the fact that amending the Electoral Code requires a qualified majority of 3/5.

1 The OSCE/ODIHR observed the 1996, 1997, 2001, 2005 parliamentary elections, the 1998 constitutional referendum, and the 2000 and 2003 local elections. The Congress observed the 2000 and 2003 local elections.

Only upon the initiative of the President to bring the two sides together at a roundtable, with strong international support and with the involvement of OSCE Chairman in Office envoy Ambassador Jose Pons, was a political agreement finally reached on 12 January. This enabled the adoption of subsequent changes to the Constitution and the Electoral Code the following day. On 14 January, President Moisiu decreed local elections for 18 February, two days before the expiration of the LGUs' constitutional mandates.

## **Election System and Legal Framework**

Mayors and members of councils of the 384 LGUs in the Republic of Albania are elected by popular vote in a single round of voting. The seats in local councils are allocated on the basis of party lists, using a proportional-representation system. Independent candidates can also stand. Mayoral candidates are elected in a first-past-the-post contest.

The existing electoral framework can provide a sufficient basis for holding democratic elections if implemented in good faith. The recent amendments to the Electoral Code pertain, *inter alia*, to the election administration, candidate lists, identification of voters, invalidation of elections and handling of electoral disputes. While some amendments have addressed a number of OSCE/ODIHR recommendations, especially on the vote count and the complaints and appeals process, other amendments raise concern. The Venice Commission of the Council of Europe was not involved in the drafting of the 13 January amendments.

The extension to local elections of a provision allowing the re-ranking of candidates on multi-name lists after election day, according to formulas submitted during registration, limits transparency and impacts on the allocation of mandates within lists of candidates. It was already noted in the OSCE/ODIHR – Venice Commission joint recommendations of 2004, that it would be contrary to

OSCE commitments and international standards to permit a re-ranking or 'final' ranking of candidates after a voter casts his or her ballot. Such a possibility, which exists for parliamentary elections, was also criticized in the OSCE/ODIHR Final Report on the 2005 parliamentary elections.

Furthermore, new transitory provisions, introduced cumbersome procedures for voter identification, as well as discriminatory rules for citizens who have emigrated. While these procedures were introduced with the intention of enhancing the integrity of the process, they also have the potential to disenfranchise eligible voters. Of particular concern is the requirement that, in order to receive a ballot, emigrants have to show, in addition to an Albanian passport, a second document issued by the state of permanent residence of the emigrant. Such documents may not be provided by all states or there may be Albanian citizens who have not been able to register permanent residence abroad.

## **Election Administration**

The political agreement reached in January 2007 maintained the principle of 'political balance' of the election administration while increasing its membership. A constitutional amendment adopted on 13 January increased CEC membership from

seven to nine; the two new members were elected on 6 February by the Assembly. On 9 February, the CEC Chairperson was re-elected by the membership of the CEC for three and half years. The delay in nominating the two new CEC members, as required by the electoral law amendments, meant that they were only appointed two weeks prior to election day. Such late appointments, initially caused by lack of nominations from political parties, also contributed to increased political tensions.

Membership of LGECs, VCCs and Counting Teams (CTs) was increased from 7 to 13, with the six biggest parliamentary groups from the majority and minority entitled to nominate members. The two biggest parties, the DP and the SP, retain the right to nominate the chairpersons. The formation of LGECs was somewhat hindered by difficulties faced by other eligible parties in putting forward nominations for all positions they had been granted by the amendments. The right of parties to replace their LGEC members at any time also created problems, as more than one third of LGEC members were replaced, impacting on the stability of the election administration. On 11 February, the CEC Chairman publicly called on parties to cease this practice. However, replacements continued in the week before election day. The late appointment of a significant number among of some 66,000 VCC members reduced the efficiency of the administration, especially since many of them did not undergo training.

Despite an uncertain environment, a rancorous political climate and tight deadlines, the Central Election Commission (CEC), was able to manage the electoral process to date in line with the legal framework.

## Voter Registration

Following the 12 January political agreement, co-operation between civil status offices (CSOs) in LGUs and the General Directorate of Civil Status (GDCS) in the Ministry of Interior (MoI) resumed to a level which allowed for the updating of voter lists and, to a certain extent, the removal of duplicate entries. Improvements in the accuracy of the fundamental residence register and the broad use of special software prepared by the MoI appear to have led to more accurate voter lists in many LGUs compared to the 2005 elections. However, the absence of a proper address system, as well as the absorption of the temporary register into the fundamental register, have kept the number of so-called '999 entries' (i.e. citizens without a complete numerical address) relatively high. In Vlora municipality, for example, 48 per cent of all voters registered in the final voter lists were still marked as '999 entries'.

The compressed legal deadlines for the compilation of voter lists were repeatedly violated by a number of LGUs, mainly with regard to providing preliminary lists to the GDCS and posting the preliminary or final voter lists for public scrutiny. Political parties actively encouraged their supporters to check the lists after they were posted. In other cases, for example in Shkodra, parties submitted requests for corrections on behalf of voters, although this is contrary to the law.

In most LGUs, the identification of emigrant voters, in line with the special provisions established by the 13 January amendments, was performed by the teams in charge of the notification of voters. There was a lack of uniformity in the implementation of these special provisions, including on the establishment of the identifications teams.

their composition and working methods. The local government authorities often treated their findings arbitrarily. Such factors may have further contributed to disfranchisement of citizens.

#### **Birth Certificates**

With the continued absence of new national ID documents for the entire population, birth certificates remain a widely-used form of citizens' identification. Birth certificates with a picture, along with passports and old state IDs, are forms of identification documents envisaged by the Electoral Code.

The continued use of birth certificates as a means of voter identification has been at the centre of major disputes between the ruling majority and the opposition throughout the electoral period. The opposition claimed that there was ample space for manipulation of the issuance and administration of birth certificates, as well as a lack of safeguards due to poor record-keeping. The Government, for its part, claimed that the problem was artificially created and that sufficient safeguards were in place to prevent misuse of certificates. In November 2006, the Minister of Interior issued an instruction obliging all CSOs to keep a special register in which all certificates issued would be recorded. However, in some LGUs the special registers were not introduced until the very end of 2006. In most cases, special registers were introduced between mid-November and early December 2006.

The performance of CSOs fuelled disagreements between the MoI and the SP. On 23 January 2007, the Ministry of Interior issued a 'reminder' to all CSOs, which accused some mayors of having unlawfully hindered the work of CSOs by making the issuance of certificates contingent on payment of local taxes. The document also instructed CSOs to provide those citizens who did not have any other identity documents with birth certificates for electoral purposes free of charge. The SP accused the MoI of facilitating the illicit issuance of certificates for allegedly fraudulent purposes. The Government responded that according to the Civil Status Law, CSO employees may not issue false certificates and citizens have to provide the CSOs with genuine data about their identity; according to the MoI, the existing criminal liability should be a sufficient disincentive for any abuse of birth certificates. The implementation of new transitory provisions of the Electoral Code providing for the establishment of teams to monitor the work of CSOs in the administrative centres of the 12 regions was also controversial. These two-person teams were established by the government-appointed regional Prefects and had to include at least one member nominated by the opposition at the local level. In Tirana, the mayors of some boroughs refused to allow the monitoring teams to carry out their duties, arguing that the Tirana boroughs do not have the status of administrative centres. Indeed, the specific administrative-territorial division of the Municipality of Tirana was not taken into account in the 12 January agreement. However, the approach taken by these Mayors appeared to undermine what was intended as a confidence building measure.

## Candidate Registration

Under transitory provisions of the Electoral Code, the deadlines for the formation of LGECs and for candidates' registration almost coincided. The fact that a number of LGECs were not established within the legal deadline further limited the time available for candidates' registration. LGECs registered a total of 1,073 mayoral

candidates and 6,074 party or coalition lists for local councils, as well as 212 independent candidates for councillors.

Occasionally, incumbents and other party activists who did not gain their party's nomination because of political agreements within the two major alliances registered or attempted to register as independent candidates. Independent candidates who are not incumbents or hold a seat in the council or the Assembly must submit a number of support signatures from voters registered in the provisional voter list of the respective LGU. In some cases, their registration was rejected by LGECs, who challenged the authenticity of support signatures submitted.

The absence of any instruction or guidance from the CEC on the verification of support signatures by LGECs raised controversies. Consequently, some of the rejected candidates who appealed the LGEC decisions to the CEC and the Electoral College were eventually registered.

#### Campaign Environment

Throughout the pre-election period, the campaign was characterized by the active involvement of political parties and independent candidates. Although the general campaign environment remained calm, campaigning was sometimes fraught with tension, and occasional violent incidents were noted.

Both sides of the political spectrum got off to a quick start in the campaign following the re-decreeing of elections by President Moisiu. The parliamentary majority parties coalesced into a nine-party alliance, which included six parliamentary parties and three extra-parliamentary parties. However, the Human Rights Union Party pursued a strategy of concluding local alliances. The parliamentary opposition joined together into a five-party alliance. Each alliance fielded joint mayoral candidates, but ran separate lists for local councils. Neither side registered as a coalition.

Both sides experienced significant problems in maintaining internal party discipline, and the campaign was marked by a substantial number of 'independent' candidates breaking ranks in order to compete against their former party partners. There was also evidence that in certain cases, pressure was put upon such independent candidates to withdraw in order not to split the vote. Within the SP, this issue became a significant element of internal debate, with certain SP deputies questioning the transparency of the alliance.

Interlocutors noted few problems regarding their ability to campaign. However, some instances of destroying posters by opponents were noted, and in a few cases this resulted in violence. During one such incident in Gjirokastër, knives were drawn and a gun was waved around. In Tirana. DP activists alleged being beaten up by an SP member of the Assembly. On 15 February, there was an explosion at a Tirana restaurant shortly after the SP leader's departure; no one was injured in the blast and it is unclear whether the incident was election-related. While campaign messages did focus primarily on criticisms by each side of the other, they also included some programmatic proposals.

Widespread allegations of the misuse of state resources emerged closer to election day. In Korçë, a health care centre worker was dismissed without prior notice. The

person alleged that the dismissal was due to being an SP activist in a DP administration. The appellant intended to go to court.

### Participation of National Minorities and Women

In these elections, women were rarely selected as candidates. Of the 1,073 mayoral candidates, only 33 were women (3 per cent). A number of political parties established internal gender quotas (in some cases, up to 50 per cent), but it remains to be seen how these quotas will be affected by the possible re-ranking. In 16 per cent of VCs visited, the VCCs were chaired by women.

There is an absence of reliable current official data on national minorities in Albania. However, it is widely accepted that the largest minority grouping is the Greek Albanian community. In addition, Bulgarian, ethnic Macedonian, Roma, Serb, and Vlach communities live in Albania. A number of election-related issues arose within the Roma community during these elections. Specific problems were noted with their inclusion in the voter lists, since many Roma were either not properly registered in their place of residence or not registered at all. There were also allegations of vote buying by candidates in Roma settlements; one case involving a DP candidate in Pogradec was substantiated.

#### The Media

Albania has a pluralistic media environment, with both public and private broadcasters and a wide variety of print media. Public television and radio respected their legal obligation to offer free airtime to all political parties registered for the elections. Debates were televised regularly, both on public TV and a number of local broadcasters, providing candidates with a forum to exchange views. In general, voters were provided with extensive election-related information; yet the media mainly focused on the two largest parties, with smaller parties receiving less coverage than their legal entitlement.

The Electoral Code regulates the media coverage of the campaign. Public and private broadcasters are required to cover parties' campaigns according to their relative strength in the Parliament. Compliance is overseen by the CEC's Media Monitoring Board (MMB). Despite a delay in launching its monitoring effort, both at the national and local level, as well as problems with monitors and equipment in a number of regions, the MMB was able to fulfil its mandate. Based on the MMB's reports, the CEC ordered a number of media to "correct" imbalances in their coverage. However, the CEC rejected two requests for compensation from smaller parties (DAP and SDP), although the MMB monitoring showed that such claims appeared to have been grounded.

The OSCE/ODIHR EOM monitored the main broadcast and print media outlets2, assessing the time and space allocated to candidates and parties running for the

<sup>2</sup> TV: TVSH (public), TV Klan (private, nationwide license), TVA (TV Arbëria; private, nationwide license). Top Channel (private, regional license), Vizion + (private, regional license) and News24 (private, regional license), Newspapers: *Gazeta Shqiptare, Shekulli* and *Shqip*.

elections, as well as the tone of the coverage. During the official campaign period, TVSH allocated 28 per cent of its political and election prime-time news coverage to the DP, mostly positive or neutral in tone. The SP received 29 per cent, also mainly positive or neutral. The coverage of the two main parties by private broadcasters TV Arbëria, Top Channel, Vizion + and News24 was similar to that of TVSH. TV Klan adopted a different approach, giving the SP 28 per cent of coverage, and the DP 21 per cent. The broadcaster often presented state officials as government representatives, even when they were participating in campaign events. TV Klan allocated some 23 per cent of its political coverage to the Government, more than any other outlet monitored.

#### **Complaints and Appeals**

The CEC registered and adjudicated more than 50 complaints, most of them against LGEC decisions regarding candidate registration. Seventeen CEC decisions were appealed to the Electoral College, six of which were overturned. Out of eight appeals from rejected or deregistered candidates, the Electoral College overturned the CEC decisions in four cases as lacking legal grounding and/or not based on sufficient evidence. Both the CEC and the Electoral College handled complaints in a transparent and professional manner and generally met the deadlines for taking decisions.

#### **Domestic and International Observers**

Under Article 18 of the Electoral Code, Albanian non-governmental organizations (NGOs) have the right to observe elections. In these elections, the largest civil society initiative was organized by the 'Domestic NGO Coalition', an umbrella organization that encompassed seven domestic groups and deployed some 3,000 domestic observers throughout the country to monitor the opening, voting, counting, and tabulation procedures.

#### **Election Day**

Election day was calm overall. However, it was overshadowed by procedural shortcomings and, in a number of LGUs, by tension. Certain problems observed derived from the implementation of the 12 January agreement. Overall, IEOM observers characterized the voting process as 'bad' or 'very bad' in 10 per cent of Voting Centres (VCs) visited. Formal complaints were filed in 6 per cent of VCs visited.

In a significant 13 per cent of VCs visited, copies of the special register for birth certificates had not been provided. This appeared to be mainly due to uncertainty as to who was responsible for providing them. In some VCs, this stalled the voting process. Where copies of the register were available, they were sometimes not used, as in Tirana Borough 7, Kamëz, Gjirokastër, Berat and Poliçan. In 20 per cent of VCs observed, birth certificates were not checked against the special register, and in 29 per cent, they were not retained by the VCC.

Most CSOs visited immediately prior to and on election day were open, and in 49 per cent, lines of citizens were waiting to be issued with birth certificates. IEOM

observers noted a lack of uniformity regarding opening hours of CSOs on election day. Opposition parties alleged abuse of certificates in some LGUs.

In 34 per cent of VCs observed, voters were turned away because their names were not on the voter lists. However, the number of people affected was low in almost all cases. People marked as emigrants in the voter lists generally appeared not to encounter undue problems in trying to vote. The visible ink used to mark voters was at the centre of controversy, with claims that it could easily be removed. In 20 per cent of VCs visited, voters were rarely or never checked for traces of ink, and in 11 per cent, ink was rarely or never applied.

The majority of VCs where the opening was observed opened with sometimes considerable delays; this appeared to be due to late or incomplete delivery of election material or late appointment of VCC members, some of whom were not nominated until the previous evening. Some 75 VCs did not open at all. In Tirana Borough 1, the mayor changed the number of VCs after the legal deadline; as a result, VCCs received wrong voter lists and quantities of ballots.

Observers reported tension or unrest in 7 per cent of VCs visited, as well as isolated cases of violence. Unauthorized persons were interfering in the process in 4 per cent of VCs visited. In 4 per cent, persons were influencing or attempting to influence voters. Instances of pressure on voters were reported from a limited number of LGUs; for example, Bushat and Gruemirë. In a VC in Bushat, four VCC members from majority parties left and were not replaced after supporters of the Demo-Christian Party 'requested' the right to replace them.

Group voting was observed in a high 31 per cent of VCs. Isolated cases of proxy and multiple voting were also reported. Observers also noted other isolated but serious violations. In a VC in Poshnjë, a VCC member was signing the voter list when no voters were nearby. In some VCs in Himarë, the process was characterized as problematic. In Himarë, one VCC appeared to be deliberately invalidating ballots by handing them to voters with the stub attached, by signing them, or by not stamping them properly.

In Tirana, the similar colours of some ballots led to confusion and may have resulted in considerable numbers of ballots inserted in the wrong ballot boxes and thus rendered invalid.

Party or candidate observers were present in 75 per cent of VCs visited; domestic non-partisan observers, mainly from the 'Domestic NGO Coalition', were identified in 33 per cent of VCs. Observers described many VC premises as too small and inadequate. Access to 12 per cent of VCs visited was considered difficult, which could have affected the voting of disabled citizens.

In certain LGUs, the situation deteriorated during the afternoon. In several Tirana boroughs, large numbers of voters and other people gathered outside some VCs, tension was reported, and some VCs closed with considerable delays and in chaotic circumstances, with voters waiting outside not being allowed to vote.

Elsewhere, VCs generally closed on time, and most observers reported that voters in ine were able to vote. The closing procedures were largely respected. However, copies of the closing records were not always given to those entitled to receive them. Also, some observers reported the presence of unauthorized persons during the closing.

#### The Vote Count

Observers reported that, in general, the reception of election material at counting centers proceeded smoothly. Most problems were noted in larger LGUs with many VCs. Observers reported that the reception was slow and poorly organized in most Tirana boroughs.

In all counting centres observed, the vote count started only after the election material had been received from all VCs. In Gjirokastër, the count was blocked until 02:50 hrs. following a violent incident involving SP and DP supporters. In Bushat, the count was postponed to Monday morning following obstruction by the local MP and his supporters. In Tirana Boroughs 1, 6 and 10, the count had not started at 6:00 hrs. As of 12:00 hrs. on 19 February, the CEC had not published provisional results on its website.

The OSCE/ODIHR will issue additional commentary on the counting process in due course.

This statement is also available in Albanian. However, the English version remains the only official document.

### MISSION INFORMATION & ACKNOWLEDGEMENTS

Mr. Jørgen Grunnet (Denmark) is the Head of the OSCE/ODIHR Election Observation Mission, and Mr. Jean-Claude Frécon (France) led the delegation of the Congress of Local and Regional Authorities of the Council of Europe.

The OSCE/ODIHR Election Observation Mission opened in Tirana on 13 December with 33 experts and long-term observers deployed in Tirana and ten regional centres. On election day, the IEOM deployed some 345 short-term observers from 39 OSCE participating States, including a 17-member delegation of European elected representatives of local authorities from the Congress of Local and Regional Authorities of the Council of Europe. The IEOM observed voting throughout the Republic of Albania in 1,069 voting centres out of a total of 4,721, located in 247 of the 384 local government units. As of 10:00 hrs. on 19 February, the observation of the count was still ongoing.

The IEOM wishes to thank the Ministry of Foreign Affairs, the Central Election Commission, and other national and local authorities for their assistance and cooperation during the course of the observation. The IEOM also wishes to express appreciation to the OSCE Presence in Albania and other international organizations and embassies for their support throughout the duration of the mission.

For further information, please contact:

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- Ms. Urdur Gunnarsdottir, OSCE/ODIHR Spokesperson (+48–603–683 122); or Mr. Gilles Saphy, OSCE/ODIHR Election Adviser, in Warsaw (+48–22 –520 0600);
- Mr. Jean-Philippe Bozouls, the Congress of the Council of Europe, in Strasbourg (+33-3-88 41 2007).

## **EUROPEAN PARLIAMENT**

# AD HOC DELEGATION ON THE OCCASION OF LOCAL ELECTIONS IN ALBANIA

16 - 19 February 2007

## **Programme**

Secretariat GSM: +32(0)476.762712

### Friday, 16 February

Transport on Friday, Saturday and Monday will be provided by the EC Delegation

12.40 arrival of Mr Libor Rouček from Vienna

23.35 arrival of Mrs Doris Pack and Mr Arnoldas Pranckevicius from Milan

Transfer to Rogner Hotel 'Europapark'

**Boulevard Deshmoret e Kombit** 

Tirana

Tel: +355.(0)42.35035 Fax: +355.(0)42.35050

### Saturday, 17 February

Meetings with the following:

08.15-09.15	Head of the ODHIR election observer mission, Mr Jorgen Grunnet Venue: Rogner Hotel
09.30-10.00	Speaker of Parliament, Mrs Jozefina Topalli Venue: Parliament
10.15	Prime Minister Sali Berisha Venue: PM Office
11.00-12.00	President of the Republic, Mr Alfred Moisiu Venue: Presidency
12.15-12.45	Chairperson of the parliamentary delegation for relations

	with the EP, Majlinda Bregu Venue: Rogner Hotel
15.00	Minister of Education, Mr Genc Pollo Venue: Parliament
16.00	Head of the Socialist Party, Mr Edi Rama Venue: Socialist Party Office
17.00	MJAFT (an NGO involved with election monitoring),Mr Erion
Veliaj	Venue: Tirana International Hotel
18.00-19.00	Head of the EC Delegation, Mr Lohan and the German Ambassador, Mr Annen Venue: German Embassy
19.00-20.00	Vice Minister of Interior, Mr Ferdinand Poni Venue: Ministry of Interior
20.00	Dinner with Mr Pollo, hosted by Mrs Pack Venue: Hotel Rogner

#### Sunday, 18 February

Meeting with the driver and Interpreter in the hotel reception and departure from the hotel to the polling stations
(just one team in Tirana)

Polling stations open at 07h00 and close at 18h00

(Note: the ODIHR has informed the EP secretariat that observation should also include a visit to one of Tirana municipalities where last minute birth certificates will be delivered to voters in order to allow them to be identified. Instructions will be delivered by ODIHR more precisely)

### Monday, 19 February

AM	Possible debriefing meeting
13.00	departure of Mrs Pack and Mr Rouček from the hotel
14.20	departure of their flights to Vienna and Frankfurt
15.30	departure of Mr Pranckevicious from the hotel
17.25	departure of his flight to Milan

# **EUROPEAN PARLIAMENT**

## AD HOC DELEGATION ON THE OCCASION OF LOCAL ELECTIONS IN ALBANIA 16 - 19 February 2007

## LIST OF PARTICIPANTS

Ms Doris PACK	PPE-DE	Chairperson of the Delegation for relations with the Countries of South-East Europe

Vice Chairman of the Committee of Mr Libor ROUČEK PES Czech

Foreign Affairs Republic

#### Secretariat

Mr Arnoldas PRANCKEVICIUS

Administrator

Abbreviations: Democratic Group) and European Democrats

Group of the European People's Party (Christian-Group of the Party of European Socialists